#### **EXECUTIVE CABINET**

# 24 April 2019

**Present:** Councillor Warrington (In the Chair)

Councillors Bray, Cooney, Fairfoull, Feeley, Kitchen, and Ryan

In Steven Pleasant Chief Executive

**Attendance:** Sandra Stewart Director of Governance & Pensions

Kathy Roe Director of Finance

Richard Hancock Director of Children's Services
Stephanie Butterworth Director of Adult Services

Ian Saxon Director of Operations & Neighbourhoods

Jayne Traverse Director of Growth

Alan Dow Chair of NHS CCG Tameside & Glossop

Tom Wilkinson Assistant Director (Finance)

**Apologies** Councillor Gwynne

# 107 DECLARATIONS OF INTEREST

There were no declarations of interest.

## 108 EXECUTIVE CABINET

Consideration was given to the minutes of the meeting of Executive held on 27 March 2019.

# **RESOLVED**

That the minutes of the meeting of Executive Cabinet held on 27 March 2019 be approved and signed by the Chair as a correct record.

# 109 STRATEGIC COMMISSIONING BOARD

Consideration was given to the Minutes of the Strategic Commissioning Board meeting held on 27 March 2019.

## **RESOLVED**

That the Minutes of the Strategic Commissioning Board held on 27 March 2019 be received.

# 110 GREATER MANCHESTER COMBINED AUTHORITY

Consideration was given to a report of the Executive Leader and Chief Executive, which informed Members of the issues considered at recent Greater Manchester Combined Authority meetings.

# **RESOLVED**

That the content of the report be noted.

#### 111 REVENUE BUDGET MONITORING 2018/19 PERIOD 10

Consideration was given to a report of the Director of Finance which stated that as at 28 February 2019 the Integrated Commissioning Fund was forecasting a net spend of £584.602M against an approved net budget of £584.626M, with a small underspend of £24,000. This forecast was a slightly improved position from the previous month but masked significant pressures in a number of areas including Continuing Healthcare, Growth, Operations and Neighbourhoods and in particular unprecedented levels of demand in Children's Social Care which continued to forecast expenditure to be almost £8M in excess of budget. Further details were provided in **Appendix 1** to the report.

In particular the Director of Finance made reference to a proposal from Active Tameside to set up a new defined contribution pension scheme for new employees in order to reduce future costs. Current Active Tameside staff would be unaffected and would remain with the Greater Manchester Pension Fund on the same terms and conditions. However, new employees would be enrolled on the Peoples Pension. Members were therefore recommended to approve the variation of an admission agreement with the Greater Manchester Pension Fund in order to close the Fund for new employees and reduce costs over the longer term and allow Active Tameside to remain financially sustainable.

Members were also advised that at the meeting held on 23 January 2019 Executive Cabinet considered a report relating to a review of sport and leisure provision within the Borough including the current financial position of Active Tameside together with interventions that had been implemented to improve and support the ongoing sustainability and performance of the organisation. The annual management fee payable to Active Tameside by the Council was currently payable in four equal instalments as an advance payment on the first day of each financial year quarter commencing 1 April 2019 and the first quarter (25%) of the 2019/20 management fee was paid on 1 April 2019. In order to provide continued support to the financial standing and associated cashflow of Active Tameside, Members were recommended to approve the payment of the remaining balance of the approved 2019/20 annual management fee (75%), £1,052,250, by 30 April 2019.

Members were also recommended to approve the payment of the total annual management fee value in subsequent financial years as an advance payment on 1 April 2020/21 and 2021/22. This arrangement would be reviewed alongside the new business case that would cover the period 2022/23 to 2023/24.

# **RESOLVED**

- (i) That the significant level of savings required during 2018/19 to deliver a balanced recurrent economy budget together with the related risks contributing to the overall adverse forecast be acknowledged.
- (ii) That the significant cost pressures facing the Strategic Commission, particularly in respect of Continuing Healthcare, Children's Social Care and Operations and Neighbourhoods and Growth be acknowledged.
- (iii) That the variation of an admission agreement with the Greater Manchester Pension Fund, for which the Council was the guarantor for Active Tameside, who were to close access to the Greater Manchester Pension Fund Local Government Pension Scheme for new employees in order to reduce costs over the longer term as detailed in section 4 of the submitted report be approved.
- (iv) That the remaining balance of the 2019/20 annual management fee (75%) payable to Active Tameside by 30 April 2019 to the value of £1,052,250 as explained in section 4 of the submitted report be approved.
- (v) That the payment of the total annual management fee value payable to Active Tameside in subsequent financial years as an advance payment on 1 April for 2020/21 and 2021/22 be approved. This arrangement would be reviewed alongside the new business case covering the period 2022/23 to 2023/24.

#### 112 ESCALATED LAPTOP REPLACEMENT

Consideration was given to a report of the Deputy Executive Leader / Assistant Director of Digital Services which sought approval for funding for the purchase of 1,299 new laptops at a cost of £688k.

The Council had a fleet of 2,254 laptops which operated either Windows 7 or Windows 10 operating systems from Microsoft. The Council signed a 3 year licensing deal for the Windows10 operating system in May 2018. This agreement means all the Councils laptops can utilise this latest version of the software however a large number of existing devices are not capable of running this new operating system which requires more power and memory than its predecessor. The Windows 7 operating system was due to reach end of life on 11 January 2020. At this point it will no longer be supported by Microsoft which means no further security patches and updates will be produced. Systems still using this operating system will then become vulnerable to cyber-attack.

To date 691 laptops had been replaced with higher specification devices and Windows 10 operating system. A further 264 devices will be replaced using existing funding in 2019/20 leaving the balance of 1299 outstanding and requiring funding.

#### **RESOLVED**

- (i) That the funding for the purchase of 1,299 new laptops at a cost of £688k, as detailed within the submitted report, be approved.
- (ii) That work is undertaken with Finance to identify appropriate funding for rolling laptop replacement programme beginning in 2020/21.

#### 113 DEFERRED PAYMENT POLICY REVIEW

Consideration was given to a report of the Executive Leader / Assistant Director of Adult Care which sought amendments to the existing policy within the powers and discretions the Care Act 2014 including changes to operating a Deferred Payment scheme and a revision of the administration costs for 2019-20 of £615.00.

Suggested amendments to the Scheme were proposed to improve transparency by detailing the intentions to offer members of the public a Deferred Payment according to the discretionary elements available to the Council within the Care Act. Further amendments were proposed to ensure clarity and transparency and not to materially change the Scheme.

The existing Deferred Payment Scheme had been in place since August 2015. Deferred Payments are considered to be a key element within the Care Act 2014 allowing people to make a choice as to when and how they wish to pay their care costs. If a person has capital and assets that they do not want to use immediately when they move into residential care, they can postpone making the payment to such a time as they feel able or on their death, when their estate will be used to pay off any outstanding debt the person may have accrued. The Council's interests are protected by way of a registered charge against the service user's property.

The proposed amendment to the administration fees were proposed to cover the increases in costs for the administration of the Scheme

Further amendments to the Scheme would be subject to a public consultation exercise, in accordance with the Care Act 2014, including a revision of the interest rate to be charged on a Deferred Payment Scheme and the methods of payment.

#### **RESOLVED**

(i) That the updates and inclusions in the revised Deferred Payment Policy, as detailed within the submitted report, be approved;

- (ii) That a consultation exercise be undertaken on the powers that require a decision on their implementation as identified in section 4.
- (iii) That the revised administration for 2019-20 of £615.00 as detailed in section 4.3 of the submitted report be approved.

## 114 SPECIAL GUARDIANSHIP ALLOWANCE POLICY

Executive Cabinet considered a report of the Executive Member for Children's Services / Director of Children's Services which sought approval to create a Special Guardianship Order Support Service including required financial funding.

The purpose for the creation of the Special Guardianship Allowance Policy was to actively encourage new Special Guardianship applications from family and friends and those Tameside Foster Carers and Foster Carers from Independent Fostering Agencies to convert to become Special Guardians for the children who they look after.

The estimated annual cash savings that could be realised in the initial years for the conversion of existing carers would contribute towards the financing of the team and the directorate annual budget savings. However, the report detailed that there would be additional capacity realised within the service establishment via this proposal. This may, in future years enable the service to then reduce the number of posts in the service to support the planned reduction to the ongoing directorate revenue budget as assumed within the Strategic Commission's medium term financial plan.

#### **RESOLVED**

That the creation of a Special Guardianship Order Support Service as set out in the report be approved.

## **115 CIVIC EVENTS 2019**

Consideration was given to a report of the Executive Member for Lifelong Learning / Assistant Director of Operations & Neighbourhoods which sought approval of an annual programme of civic events for 2019/20.

It was explained that the Council supported and programmed a calendar of events, generally free at the point of delivery to mark significant dates within the calendar. Key parts of this annual programme include Whit Friday Brass Band Contests, Armed Forces Day, Remembrance Services and Parades and the Borough's Christmas celebrations. Significant national or local commemoration events compliment the programme, for 2019/20 this was to include the 200 year anniversary of the Peterloo Massacre. The proposed programme took into account the financial and organisational challenges facing the Council and the lessons learnt from staging/supporting civic events in the past

#### **RESOLVED**

- (i) That the proposals relating to Town Christmas events 2019 be approved.
- (ii) The new civic building Christmas lighting scheme be approved.
- (iii) The proposal relating to Tameside's Christmas Celebration event 2019 be approved.
- (iv) The dates for Whit Friday Brass Band Contest and Armed Forces Day be approved.
- (v) The programme relating to the bi-centenary of the Peterloo Massacre be approved.

#### 116 REVISED GAMBLING ACT POLICY 2019-2022

Consideration was given to a report of the Executive Member for Neighbourhoods / Director of Operations and Neighbourhoods seeking a recommendation to Council for the adoption of a revised Gambling Policy.

As a Licensing Authority the Council is required to develop, consult on, and publish a Statement of Gambling Policy every three years that sets out the principles they propose to apply in exercising their functions under the Gambling Act 2005.

The Act is based on the promotion of 3 licensing objectives:

- Preventing gambling from being a source of crime and disorder;
- Ensuring that gambling is conducted in a fair and open way; and
- Protecting children and other vulnerable persons from being harmed or exploited by gambling.

The Act provides that Authorities should aim to permit gambling in so far as they think it is:

- in accordance with issued codes of practice;
- in accordance with guidance issued by the Gambling Commission;
- · reasonably consistent with the licensing objectives; and
- in accordance with the Policy Statement.

The Council would refer to its policy, the Gambling Act 2005, promotion of the licensing objectives, and the Statutory Guidance to Licensing Authorities when considering applications in respect of the following:-

- Premises licences (this includes casinos, bingo halls, adult gaming centres, family entertainment centres, race tracks and betting shops)
- Permits (licensed premises gaming machine permits, club permits, prize gaming permits, notifications of two or less machines)
- Lotteries (small society lotteries, incidental non-commercial lotteries, private lotteries and customer lotteries)
- Temporary use notices and occasional use notices for short-term gambling events).

The Policy Statement was last reviewed in 2016 and must be updated in 2019. A comprehensive consultation exercise was carried out in accordance with the Act and Statutory Guidance. The 12 week consultation period took place between 12 October and 4 January 2018. The consultation was circulated widely, national trade bodies, interested parties and all premises licence holders were written to, directing them to a consultation page on the Council's website. In addition, the Council used its social media accounts to publicise the consultation. Two responses were received to the consultation

In response to Members questions the Director of Operations and Neighbourhoods advised Members that remote gambling operations were not regulated by Local Authorities.

# **RESOLVED**

- (i) That Council be recommended to adopt the revised Gambling Policy.
- (ii) That the Director of Operations and Neighbourhoods write to the Government on behalf of the Council for increased regulation regarding remote gambling in recognition of the fact that gambling affects the most deprived in our communities.

# 117 SUICIDE PREVENTION STRATEGY 2019/23

Executive Cabinet considered the report of the Executive Leader / Head of Mental Health and Learning Disabilities & Public Health Intelligence Manager which sought approval of a suicide prevention strategy.

The strategy detailed steps the Council would undertake to prevent suicide in Tameside and Glossop. In order for this to be achieved, all partners in every organisation in Tameside and Glossop would be required to contribute to and support the strategy.

The number of deaths to suicide in Tameside and Glossop is significant, with 75 deaths occurring in 2015/17 alone. The strategy seeks to build on previous work and set out a five year plan for reducing and ultimately eliminating suicides in Tameside and Glossop.

#### **RESOLVED**

That the suicide prevention strategy be approved.

# 118 GREATER MANCHESTER CLEAN AIR PLAN- GREATER MANCHESTER'S CLEAN AIR PLAN - TACKLING NITROGEN DIOXIDE EXCEEDANCES AT THE ROADSIDE - SUPPLEMENTARY INFORMATION TO ACCOMPANY THE OUTLINE BUSINESS CASE

Executive Cabinet considered a report of the Executive Member for Neighbourhoods / .Director of Operations and Neighbourhoods which sought approval for the submission of supporting documentation to the government's Joint Air Quality Unit.

The Greater Manchester's feasibility study and its Outline Business Case was intended to reduce nitrogen dioxide exceedances in Tameside MBC and across Greater Manchester in the shortest possible time. The Outline Business Case had been developed by Tameside collectively with all Greater Manchester local authorities and the Greater Manchester Combined Authority, and coordinated by Transport for Greater Manchester in line with Government direction and guidance.

# **RESOLVED**

That the following documents were approved for submission to the government's Joint Air Quality Unit:

- a) T1: Local Plan Transport Modelling Tracking Table.
- b) T2: Local Plan Transport Highway Model Validation Report
- c) T3: Local Plan Transport Modelling Methodology Report (
- d) T4: Local Plan Transport Model Forecasting Report
- e) AQ1: Local Plan Air Quality Modelling Tracker Table.
- f) AQ2: Methodology Report.
- g) AQ3: Local Plan Air Quality Modelling Report.
- h) Analytical Assurance Statement.
- i) Economic model sensitivity analysis (supplied as an Appendix to the Analytical Assurance Statement).

# 119 SKYLAKES EXTENSION

Executive Cabinet considered a report of the Director of Children's Services which sought approval for expenditure of £0.473 million via the 2019/20 Children's Social Care Directorate revenue budget, be allocated to the awarding of a second contract to Skylakes (through the Crown Commercial Services framework agreement: RM3711: Multi-disciplinary Temporary Healthcare Personnel) providing for provision of discreet Social Work capacity to manage 150 cases at any one time, for up to a further six months with a break clause at three months.

Executive Cabinet were informed that the Strategic Commissioning Board at its meeting on 24 April 2109, had approved the awarding of a contract extension and recommended approval of an estimated expenditure of £0.473 million be allocated to this proposal.

The Strategic Commissioning Board, Executive Cabinet and the Clinical Commissioning Group had previously approved a decision to enter into a contract with Skylakes to provide urgent support to Children's Services for 14 weeks to assist in the recovery programme required to improve the service to Ofsted's satisfaction.

The purpose of the proposed extension was to address the ongoing pressures in the children's social care system, the staffing and associated capacity issues.

#### **RESOLVED**

- (i) To agree the approach set out in the submitted report to deliver support to Children's Services.
- (ii) The awarding of a second contract to Skylakes (through the Crown Commercial Services framework agreement: RM3711: Multi-disciplinary Temporary Healthcare Personnel) be approved, subject to satisfactory terms, to provide discreet Social Work capacity to manage 150 cases at any one time, for up to a further six months premised on a break clause at three months to enable a corporate review to be undertaken. Corporate reviews needs to be undertaken at the end of the First Contract (3 months) and if a second contract entered into every 2 months thereafter whilst that contract exists by the Statutory Officers (Head of Paid Service, S151, Monitoring Officer &Children's) in conjunction with the Executive Members for Finance and Children's and with support from STAR to determine whether the approach is achieving necessary outcomes and secondly whether there is a need for it to continue and if so in what form and what procurement process needs to be undertaken
- (iii) That expenditure of £0.473 million be allocated to this proposal as explained in section 7 of the report.

CHAIR